



RAJASTHAN HIGH COURT

**HIGH COURT OF JUDICATURE FOR RAJASTHAN**  
**BENCH AT JAIPUR**

सत्यमेव जयते

D.B. Civil Writ Petition No. 18092/2023

Lok Utthan Sansthan

-----Petitioner

Versus

State Of Rajasthan

-----Respondent

For Petitioner(s) : Mr. Rajendra Soni, Adv. with  
Mr. Nitin Soni, Adv.

For Respondent(s) : Mr. Kapil Prakash Mathur, AAG with  
Mr. Sourabh Sharma, Adv.

**HON'BLE DR. JUSTICE PUSHPENDRA SINGH BHATI**  
**HON'BLE MRS. JUSTICE SANGEETA SHARMA**

**Order**

**REPORTABLE**  
**29/01/2026**

1. Indian civilization has, since time immemorial, accorded a position of reverence to the elderly. The concept of "**Matru Devo Bhava, Pitru Devo Bhava**" from the Taittiriya Upanishad reflects a foundational value that shaped the social fabric of the country. The elderly have always been regarded as repositories of wisdom, experience and guidance, and the family structure in India traditionally evolved around respect, care and emotional security for its senior members.
2. The joint family system ensured that ageing was accompanied by dignity, belonging and social support, making care for senior citizens a matter of natural duty rather than legal enforcement.
3. With the passage of time and changing socio-economic patterns such as urbanization, migration and nuclear family



structures, the traditional support mechanisms have undergone transformation. In this evolving social context, institutional and legal support systems assume greater importance in ensuring that senior citizens continue to live with dignity, care and security.

4. The commitment of the Constitution of India towards the welfare of all sections of society finds its expression at the very outset in the Preamble, which resolves to secure to all citizens justice - social, economic and political and to promote the dignity of the individual. The concern for senior citizens is inherently embedded within this constitutional vision of social justice and human dignity.

4.1. Article 21 of the Constitution, as expansively interpreted, guarantees not merely the right to life but the right to live with dignity. The Directive Principles of State Policy further reinforce this constitutional philosophy. Article 41 guides the State to make effective provisions for public assistance in cases of old age; Article 46 obligates protection of the weaker sections of society; and Article 47 emphasizes improvement of public health.

4.2. These provisions, read together, provide the constitutional foundation for policies and measures aimed at ensuring care, security and dignity for senior citizens.

5. The global community has long acknowledged the importance of safeguarding the rights and well-being of older persons. The Vienna International Plan of Action on Ageing (1982) was among the earliest international efforts to draw attention to the social, economic and health concerns of the elderly. This was followed by the United Nations Principles for Older Persons (1991), which emphasize independence, participation, care, self-fulfilment



and dignity of senior citizens. The Madrid International Plan of Action on Ageing (2002) further encouraged nations to integrate ageing concerns into mainstream social and developmental policies.

5.1. More recently, the United Nations Decade of Healthy Ageing (2021–2030) has renewed global focus on creating age-friendly environments, improving access to healthcare and ensuring dignified living for the elderly. India's domestic legal and policy framework reflects alignment with these internationally recognized principles and commitments.

6. In furtherance of these constitutional and international commitments, Parliament enacted the Maintenance and Welfare of Parents and Senior Citizens Act, 2007. The Act is a beneficial legislation intended to ensure maintenance, protection and welfare of senior citizens, including the establishment and maintenance of old age homes with adequate facilities. Section 19 of the Act specifically envisages the establishment of old age homes in every district for indigent senior citizens.

7. The importance of ensuring effective implementation of the Maintenance and Welfare of Parents and Senior Citizens Act, 2007 came to be emphasized by the Hon'ble Supreme Court in ***Ashwani Kumar v. Union of India, (2019) 2 SCC 636***. The Hon'ble Apex Court observed that the object of the Act is to ensure that senior citizens are able to live a life of dignity, security and basic comfort, and that the statutory mandate relating to establishment and maintenance of old age homes, medical facilities and welfare measures must receive meaningful implementation.



7.1. The Hon'ble Supreme Court underscored the necessity of periodic monitoring of old age homes and directed the States to remain vigilant in ensuring that adequate infrastructure, medical care and basic amenities are available to the residents. The observations made therein highlight that the welfare of senior citizens is not merely a matter of policy, but a continuing constitutional concern requiring coordinated institutional effort.

7.2. The principles enunciated by the Hon'ble Apex Court thus provide valuable guidance while considering the present matter.

8. The Hon'ble Apex Court has very recently revisited and consolidated the jurisprudence surrounding the Maintenance and Welfare of Parents and Senior Citizens Act, 2007 in ***Urmila Dixit v. Sunil Sharan Dixit (Arising out of Special Leave Petition (Civil) No. 720 of 2023***, decided on 02.01.2025). While dealing with the scope of Section 23 of the Act, the Hon'ble Court undertook an extensive survey of earlier precedents including ***Ashwani Kumar (supra)***, ***S. Vanitha v. Deputy Commissioner, Bengaluru Urban District (2021) 15 SCC 730***, ***Vijaya Manohar Arbat v. Kashirao Rajaram Sawai (1987) 2 SCC 278***, ***Badshah v. Urmila Badshah Godse (2014) 1 SCC 188***, and ***Rajnesh v. Neha (2021) 2 SCC 324***, and reiterated that the legislation is rooted in the constitutional vision of dignity, social justice and protection of the elderly. The discussion therein places the Act of 2007 within the broader framework of Article 21 of the Constitution and the Directive Principles, recognizing the welfare of senior citizens as a matter of continuing constitutional concern.



8.1. The Hon'ble Supreme Court emphasized that the Act of 2007 is a piece of beneficial social welfare legislation which must receive a purposive and liberal interpretation. It was observed that a narrow or technical approach in interpreting the provisions of the Act would defeat its object, and that the statutory remedies contemplated therein are intended to be effective, simple and meaningful for senior citizens who often find themselves in vulnerable circumstances. The Court highlighted that the authorities entrusted with the implementation of the Act are required to act in a manner that furthers the welfare objective of the legislation and ensures that senior citizens are able to live with dignity, security and basic comfort.

8.2. Significantly, the Hon'ble Apex Court also underscored that the statutory framework under the Act is not to remain confined to formal existence, but must translate into real and practical protection for elderly persons. The observations made therein provide valuable guidance on how the welfare architecture envisaged under the Act of 2007 is to function at the ground level through coordinated institutional effort and periodic supervision. The principles enunciated in the aforesaid judgment thus illuminate the manner in which the mandate of the Act is to be meaningfully realized.

9. India is presently undergoing a significant demographic transition marked by a steady rise in its elderly population. Recent demographic assessments indicate that the proportion of senior citizens (60 years and above) in the country, which stood at approximately 10.5% in 2022, is projected to rise to 20.8% by the year 2050. It is further projected that by 2046, the elderly



population in India will outnumber children in the age group of 0–14 years. This demographic shift is primarily attributable to increased life expectancy and declining fertility rates, resulting in an ageing population that requires structured social and institutional support systems.

9.1. The ageing index, which measures the number of elderly persons per 100 children below the age of 15 years, was recorded at 39 in India in 2021, reflecting a marked shift in the population structure. Additionally, the old-age dependency ratio indicates that in 2021 there were 16 elderly persons per 100 working-age individuals, with certain regions of the country showing even higher figures. Such trends highlight that a progressively larger segment of the population is entering an age bracket that may require assistance in terms of healthcare, shelter, and social security, thereby underscoring the importance of dedicated facilities and welfare measures for senior citizens.

9.2. Further, the average life expectancy at the age of 60 years in India is 18.3 additional years, with women living longer than men. At the same time, studies indicate that nearly 30% of elderly women and 28% of elderly men suffer from at least one chronic medical condition such as hypertension, diabetes or arthritis, which affects their ability to live independently. A significant proportion of the elderly population resides in rural areas where access to medical and support infrastructure is comparatively limited. These factors collectively emphasize that old age homes and similar institutional arrangements, as envisaged under the Act of 2007, serve an important role in providing medical support,



shelter and dignified living conditions to senior citizens who may not have adequate family or economic support.

10. The establishment of old age homes, as envisaged under Section 19 of the Act of 2007, is therefore a significant step towards fulfilling the statutory and constitutional mandate. However, the true objective of such homes is realized not merely by their existence, but by ensuring that they are adequately equipped with basic amenities, medical facilities and welfare support for the residents.

10.1. Proper functioning of these homes ensures that senior citizens residing therein are able to live in conditions of safety, dignity and care, in consonance with the spirit of the Act and the constitutional values discussed hereinabove. Periodic assessment of such facilities, therefore, becomes a constructive exercise aimed at strengthening the welfare framework for the elderly.

11. In the present case, learned counsel appearing for the respondent(s) has apprised this Court that for senior citizens, 31 homes are presently operating in the State of Rajasthan, and a list thereof has been furnished. For ready reference and clarity, the said list is reproduced hereinbelow:

| वरिष्ठ नागरिकों के लिए संचालित गृहों एवं आश्रमों का विवरण |             |                          |                                                                    |                                         |                    |              |                            |                            |                             |                                    |                                        |
|-----------------------------------------------------------|-------------|--------------------------|--------------------------------------------------------------------|-----------------------------------------|--------------------|--------------|----------------------------|----------------------------|-----------------------------|------------------------------------|----------------------------------------|
| क्र. सं.                                                  | जिला का नाम | गृह /आश्रम का प्रकार     | स्वयंसेवी संस्था का नाम                                            | संचालित संस्थान का पता                  | कुल स्वीकृत क्षमता | कुल प्रवेशित | जिलाधिकारी का नाम          | जिलाधिकारी के मोबाईल नम्बर | संस्था सचिव /अध्यक्ष का नाम | संस्था सचिव /अध्यक्ष के मोबाईल नं. | राजकीय भवन में संचालित है। (हां /नहीं) |
| 1.                                                        | अलवर        | मुख्यमंत्री पुनर्वास गृह | अपना थियेटर संस्थान, अजमेर                                         | अरावली विहार, सूर्य नगर, अलवर           | 75                 | 48           | श्री लक्ष्मण सिंह          | 9001601344                 | श्री रुद्रदत्त जोशी         | 8094126891                         | हाँ                                    |
| 2.                                                        | बारां       | मुख्यमंत्री पुनर्वास गृह | ऑस संस्थान, बारां                                                  | कलमंडा बारां                            | 75                 | 64           | श्री शुभम नागर             | 7340132694                 | श्री संदीप जैन              | 9413354441                         | हाँ                                    |
| 3.                                                        | बाड़मेर     | मुख्यमंत्री पुनर्वास गृह | सासायटी टू अपलिफ्ट रुरल ईकोनॉमी                                    | कुडला रोड बाड़मेर                       | 75                 | 58           | श्री सुरेन्द्र प्रताप सिंह | 9462305078                 | श्री मोहब्बत सिंह           | 8890798074                         | हाँ                                    |
| 4.                                                        | भरतपुर      | मुख्यमंत्री पुनर्वास गृह | पीपल्स रिफॉर्म एसोसियेशन फॉर बैटर एण्ड एडवांस लाईवली हूड्स, भरतपुर | गोलपुरा रोड, सेवर बाईपास, भरतपुर        | 75                 | 55           | श्री श्याम सुन्दर शर्मा    | 9828354511                 | श्री पवन भाटी               | 9413309940                         | हाँ                                    |
| 5.                                                        | बीकानेर     | मुख्यमंत्री पुनर्वास गृह | ग्रामीण उत्थान मानव संस्थान, दन्तौर                                | चकगर्बी बीकाजी फैक्ट्री के पास, बीकानेर | 75                 | 36           | श्री लीलाधर पंवार          | 9928439188                 | श्री रामेश्वर बिश्नोई       | 9928428451                         | हाँ                                    |
| 6.                                                        | बीकानेर     | मुख्यमंत्री पुनर्वास     | अपना थियेटर संस्थान, अजमेर                                         | वृन्दावन एन्क लेव, बीकानेर              | 75                 | 26           | श्री लीलाधर                | 9928439190                 | याबी जार्ज                  | 9414258642                         | हाँ                                    |



|     |              |                          |                                                                           |                                                                                   |     |                                                                                   |                        |            |                              |            |    |
|-----|--------------|--------------------------|---------------------------------------------------------------------------|-----------------------------------------------------------------------------------|-----|-----------------------------------------------------------------------------------|------------------------|------------|------------------------------|------------|----|
|     |              | गृह                      |                                                                           |                                                                                   |     |  | पंवार                  |            |                              |            |    |
| 7.  | चूरू         | मुख्यमंत्री पुनर्वास गृह | प्रयास सेवा संस्थान, सूपका, डीडवाना                                       | हनुमान मंदिर के पास, रामनगर, बिसाउ रोड, चूरू                                      | 75  | 10                                                                                | श्री नागेन्द्र सिंह    | 9460046742 | ईशा गुर्जर                   | 9414110036 | हॉ |
| 8.  | दौसा         | मुख्यमंत्री पुनर्वास गृह | अनुष्का जन कल्याण सेवा संस्थान, जयपुर                                     | गुप्तेश्वर रोड, दौसा                                                              | 75  | 60                                                                                | श्री रामराज मीना       | 9887449996 | श्री सुबुद्धि सिंह गुर्जर    | 9414360821 | हॉ |
| 9.  | जयपुर        | मुख्यमंत्री पुनर्वास गृह | नारायण एजुकेशनल सासायटी, तेवडी, विराटनगर, जयपुर                           | सामाजिक न्याय संकुल, जामडोली, जयपुर                                               | 75  | 52                                                                                | श्री बी पी चंदेल       | 9928309095 | श्री रामवतार गुर्जर, अध्यक्ष | 9950558195 | हॉ |
| 10. | जयपुर        | मुख्यमंत्री पुनर्वास गृह | सुजस सांस्कृतिक सेवा संस्थान, 70 अखिल नगर, मालवीय नगर, जयपुर              | सामाजिक न्याय संकुल, जामडोली, जयपुर                                               | 75  | 30                                                                                | श्री बी पी चंदेल       | 9928309095 | श्री मुकेश शर्मा             | 9928637397 | हॉ |
| 11. | जयपुर        | मुख्यमंत्री पुनर्वास गृह | गुरुकुल स्पाटिक सोसायटी, 13 ए चंचल वाटिका, आनन्दी विहार, बैनाड रोड, जयपुर | सामाजिक न्याय संकुल, जामडोली, जयपुर                                               | 75  | 44                                                                                | श्री बी पी चंदेल       | 9928309095 | श्री हरिराम मीणा             | 9829777773 | हॉ |
| 12. | जैसल मेर     | मुख्यमंत्री पुनर्वास गृह | समग्र समाज विकास समिति, जैसलमेर                                           | आरटीओ ऑफिस के पीछे, डाबला रोड, जैसलमेर                                            | 75  | 57                                                                                | श्री भवानी सिंह चारण   | 7424836492 | श्री किशनारा म चौहान         | 8003007632 | हॉ |
| 13. | जालौर        | मुख्यमंत्री पुनर्वास गृह | परशुराम सेवा संस्थान, जालौर                                               | रणछोड नगर, जालौर                                                                  | 75  | 3                                                                                 | श्री भगवानाराम         | 9828774487 | श्री महेन्द्र गर्ग           | 8078635968 | हॉ |
| 14. | झालावाड़     | मुख्यमंत्री पुनर्वास गृह | योगिता उद्यमिता एवं विकास संस्थान, झालावाड़                               | धनवाड़ा, झालावाड़                                                                 | 75  | 68                                                                                | श्री रामनिवास यादव     | 9414639347 | प्रतिमा सिंह चौहान           | 9521798555 | हॉ |
| 15. | जोधपुर       | मुख्यमंत्री पुनर्वास गृह | सिद्धार्थ बाल निकेतन समिति, जोधपुर                                        | ग्राम-आंगणवा स्थित राजकीय भवन                                                     | 75  | 44                                                                                | श्री अनिल व्यास        | 9784935724 | श्री मनोहर मेघवाल            | 8819413198 | हॉ |
| 16. | जोधपुर       | मुख्यमंत्री पुनर्वास गृह | शुभदीप ग्रुप सेवा संस्थान, जोधपुर                                         | ग्राम-आंगणवा स्थित राजकीय भवन                                                     | 75  | 66                                                                                | श्री अनिल व्यास        | 9784935724 | श्री धनराज गर्ग              | 9001905954 | हॉ |
| 17. | कोटा         | मुख्यमंत्री पुनर्वास गृह | गंगा विजन संस्थान, कोटा                                                   | जय मीनेश विश्वविद्यालय के पास, रानपुर, कोटा में राजकीय भवन में संचालित पुरुष हेतु | 75  | 54                                                                                | श्रीमती सविता कृष्णिया | 9414392141 | श्री अनिल जैन                | 9414330202 | हॉ |
| 18. | नागौर        | मुख्यमंत्री पुनर्वास गृह | जनहीत सेवा संस्थान सिगाड़                                                 | वाटर वक्स चौराहा समस तालाब के पास नागौर                                           | 75  | 14                                                                                | श्री नरेश              | 9414347778 | श्री भगवानाराम               | 9414118679 | हॉ |
| 19. | पाली         | मुख्यमंत्री पुनर्वास गृह | दिव्यांग सेवा संस्थान                                                     | सर्किट हाउस के पास, पाली                                                          | 75  | 50                                                                                | श्री ज्योति प्रकाश     | 7597369186 | श्री झालाराम देवासी          | 9667902566 | हॉ |
| 20. | प्रतापगढ़    | मुख्यमंत्री पुनर्वास गृह | रिद्धि सिद्धि सेवा संस्थान, भादरुणा, तह-आहोर, जालौर                       | सर्किट हाउस के पास, बांसवाड़ा रोड, प्रतापगढ़                                      | 75  | 38                                                                                | श्री टी आर आमेटा       | 9887883475 | श्री भेराराम चौधरी           | 9680200777 | हॉ |
| 21. | सवाई माधोपुर | मुख्यमंत्री पुनर्वास गृह | शुभदीप ग्रुप सेवा संस्थान, जोधपुर                                         | घुडासीरोड, सवाईमाधोपुर                                                            | 75  | 47                                                                                | श्री मनोज              | 9251959997 | श्री धन्नाराम गर्ग           | 9001905954 | हॉ |
| 22. | सीकर         | मुख्यमंत्री पुनर्वास गृह | नवजीवन शिक्षण संस्थान                                                     | आरटीओ ऑफिस के पास, जयपुर झुंझुनू बायपास                                           | 75  | 55                                                                                | श्रीमती प्रियंका पारीक | 9462271594 | श्री सुनील कुमार             | 6376648651 | हॉ |
| 23. | श्रीगंगा नगर | मुख्यमंत्री पुनर्वास गृह | तपोवन ट्रस्ट                                                              | 5 बी, मिर्जेवाला रोड, नन्दीशला के सामने, श्रीगंगानगर                              | 75  | 25                                                                                | श्री विरेन्द्रपाल      | 9828196989 | सुलोचना देवी                 | 7300025220 | हॉ |
| 24. | उदयपुर       | मुख्यमंत्री पुनर्वास गृह | दीपक संस्थान                                                              | बीलिया ब्लॉक गिर्वा, उदयपुर                                                       | 75  | 11                                                                                | श्री गिरीश भटनागर      | 9414757879 | श्री धमेन्द्र गोराणा         | 6350026375 | हॉ |
| 25. | उदयपुर       | मुख्यमंत्री पुनर्वास गृह | श्री हरि चरण सेवा संस्थान                                                 | बीलिया ब्लॉक गिर्वा, उदयपुर                                                       | 75  | 55                                                                                | श्री गिरीश भटनागर      | 9414757879 | श्रीमती उर्मिला              | 7891107090 | हॉ |
| 26. | जयपुर        | वृद्धाश्रम               | मॉ माधुरी बृज वारिस सेवा संस्थान अपना घर                                  | सामाजिक न्याय संकुल, जामडोली, जयपुर                                               | 200 | 189                                                                               | श्री बी पी चंदेल       | 9928309095 | श्री अमिताभ कौशिक            | 9829399163 | हॉ |
| 27. | अजमेर        | वृद्धाश्रम               | मॉ माधुरी बृज वारिस सेवा संस्थान अपना घर                                  | पुष्कर अजमेर                                                                      | 50  | 50                                                                                | श्री जयप्रकाश चारण     | 9782192515 | श्री दिनेश गोयल              | 9214839389 | हॉ |
| 28. | कोटा         | वृद्धाश्रम               | जागृति मन्दिर समिति                                                       | सेवाधाम आश्रम विवेकानन्द                                                          | 25  | 25                                                                                | श्रीमती सविता कृष्णिया | 9414392141 | श्री अभिषेक                  | 8107912513 | हॉ |



|     |         |            |                                    | नगर पानी की टंकी के पास               |     | <br>सत्यमेव जयते |                         |            |                    |            |     |
|-----|---------|------------|------------------------------------|---------------------------------------|-----|---------------------------------------------------------------------------------------------------|-------------------------|------------|--------------------|------------|-----|
| 29. | बीकानेर | वृद्धाश्रम | रामप्रताप हनुमानदास मुन्दरा ट्रस्ट | वृन्दावन एन्क लेव, जयपुर रोड़ बीकानेर | 200 | 204                                                                                               | श्री लीलाधर पंवार       | 9928439188 | श्री अशोक मुन्दरा  | 9414147142 | हाँ |
| 30. | भरतपुर  | वृद्धाश्रम | राजकीय वृद्धाश्रम                  | सेवर मथुरा बाईपास भरतपुर              | 25  | 25                                                                                                | श्री श्याम सुन्दर शर्मा | 9828354511 | श्री प्रदीप सोलंकी | 9664018612 | हाँ |
| 31. | उदयपुर  | वृद्धाश्रम | तारा संस्थान उदयपुर                | बलिचा उदयपुर                          | 25  | 25                                                                                                | श्री गिरीश भटनागर       | 9414757879 | श्री अक्षयराज      | 7976830848 | हाँ |

11.1.The existence of such homes reflects the steps undertaken by the State towards providing institutional support to elderly persons in need. At the same time, in view of the constitutional mandate, the statutory framework under the Act of 2007, and the principles enunciated by the Hon'ble Apex Court, it becomes appropriate for this Court to have a comprehensive understanding of the facilities and welfare measures available in these homes, so as to further strengthen the implementation of the legislative intent.

11.2.Consequently. the Legal Services Authorities, functioning at the State and District levels, are well placed to undertake such an exercise through their established outreach mechanisms and field presence.

12. In the interest of justice, it is directed that the Rajasthan State Legal Services Authority shall file its report by 15.02.2026, regarding each of the aforesaid homes through their respective District Legal Services Authorities. The report shall specifically contain the following particulars for each old-age home:

- Whether the building housing the old-age home has been constructed by the State Government.
- Whether the occupants residing therein are elderly persons / senior citizens.
- Whether adequate medical facilities are available to the residents.



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- iv. Whether any financial aid, grant, or assistance is being extended by the Government.
- v. Any other issue, which pertains to welfare and infrastructure of the old age home.

13. List the matter eight weeks.

(SANGEETA SHARMA),J

(DR.PUSHPENDRA SINGH BHATI),J

Sudheer/Heena/143